

UNITED STATES COURT OF APPEALS
FOR THE THIRD CIRCUIT
DOCKET NO. ~~965815~~

96-5185

COMBINED COMPANIES, INC., et al,

Plaintiffs

vs

AT&T CORPORATION,

Defendants

#45

TRANSCRIPT OF TAPE RECORDING

Tuesday, April 30, 1996
United States Courthouse
Philadelphia, Pennsylvania

B E F O R E:

HONORABLE WALTER K. STAPLETON, U.S.C.A.
HONORABLE ANTHONY J. SCIRICA, U.S.C.A.
HONORABLE JOSEPH F. WEIS, JR., U.S.C.A.

1 right there.

MR. CARPENTER: All right.

3 THE COURT: Explain to me, your friends
4 across the way, or at least some of your friends across
5 the way say that these shortfall charges you're talking
6 about are illusory because these contracts were entered
7 into before June 19, either June 19 or June 17 --

8 MR. CARPENTER: Right.

9 THE COURT: -- 1994 and that makes all the
10 difference in the world.

11 MR. CARPENTER: Right.

12 THE COURT: Now, can you explain why you
13 don't think they are illusory?

14 MR. CARPENTER: Yes, I will explain that.
15 Let me just say as a preliminary matter that that wasn't
16 the ground of the District Court's decision. His ground
17 was that these things weren't real concern of ours, but
18 they're quite wrong that these commitments are illusory.

19 First of all, whether they're pre-June 1994
20 or post-June 1994, there's a shortfall liability if you
21 don't meet your minimum during the annual period.

22 What they're talking about is their ability
23 to engage in what they call restructuring, which means
24 they terminate one service plan and start up another one
25 with a new start date.

1 MR. MEANOR: May it please the Court,
2 I'm H. Curtis Meanor. I represent all the plaintiffs'
3 appellees except the one Mr. Yeskoo represents, Combined
4 Companies.

5 I think that I would like to start by
6 correcting what I will call two rather patent errors in
7 the reply brief of AT&T. On page 20 of that reply brief
8 AT&T states (inaudible) authority that a taping of a
9 telephone conversation between Alfonse Inga and their
10 account representative Andrea Anton was illegal.
11 Mr. Inga is the principal and owner of the clients I
12 represent.

13 This is a misrepresentation of the easily
14 discovered law. Such taping by a party to the
15 conversation, even without the consent of the other party
16 or parties to the conversation, is neither illegal under
17 federal law or New Jersey law. The prevailing statutes
18 are NJSA 2A:156-4D and 18 United States Code, Section
19 2511(2)(d).

20 I stress this because, as I think we will
21 develop later in this argument in the Anton taped
22 telephone conversation, and the letter that Andrea Anton
23 sent to Mr. Shipp, who is the principal of Combined
24 Companies, thereafter, is very important to a resolution
25 of one of the issues in this case, and that is the

1 alleged shortfall claim by AT&T and whether or not it's
2 illusory to pursuant to Judge Stapleton's initial
3 question.

4 I would also point out that on page 7 of its
5 reply brief that AT&T seeks to draw some adverse
6 inference not clearly articulated by stating that we, the
7 appellees, failed to appeal from the two orders of Judge
8 Politan referring what is the core issue of this case to
9 the FCC. Those are his orders of May 19, 1995 and
10 March 5, 1996.

11 It seems rather clear to us that this
12 Court's decision in Richmond versus Sprint, 953 of
13 Federal Second 1431, it decrees that we could not appeal
14 those orders or that -- those orders. And that Richmond
15 decision is cited in Judge Politan's opinion.

16 I think it is inappropriate for AT&T to have
17 accused us of these derelictions without showing -- any
18 showing of authority that we could have done what we were
19 accused of not doing or did illegally what we certainly
20 did legally.

21 AT&T claims in response to argument on
22 page 19 of its reply regarding plan restructuring that
23 once a plan is restructured it becomes a new plan, and if
24 the restructuring took place after June 17, 1994,
25 shortfall penalties are then -- can be assessed pursuant

1 to tariffs that became effective on that day -- new
2 tariffs became effective on that day.

3 This is an argument made on appeal for the
4 first time. It will not be found in the record and it
5 was not before Judge Politan and, therefore, it is our
6 position that that question is not properly before this
7 Court.

8 It was advanced for the first time in the
9 reply brief, and I think for the clear cut purpose of
10 trying to prevent us from replying to it accept at all
11 argument. *oral*

12 THE COURT: Wait a minute. I'm confused. I
13 thought it was you folks this raised the issue first in
14 your brief saying that these contracts were -- these
15 shortfall charges are illusory because these were
16 pre-June 1994 --

17 MR. MEANOR: That is --

18 THE COURT: -- and that they were responding
19 to your assertion?

20 MR. MEANOR: No.

21 THE COURT: No?

22 MR. MEANOR: No.

23 THE COURT: Okay.

24 MR. MEANOR: These plans were are all
25 pre-June 17, 1994 plans. Their numbers were given to

1 them before June 17, 1994. They pre-exist the date of
2 the new tariffs effective June 17, 1994, which permits
3 for the first time on a restructuring for shortfall
4 penalties to continue to exist.

5 My understanding of it is that with respect
6 to plans that pre-date June 17, 1994, and it's not a
7 simple subject. It's explained in various certifications
8 to Mr. Inga and Mr. Shipp that if you restructure the
9 plan you can fold or put your unused portion of service
10 into a succeeding plan.

11 It really is, I think, to put it in terms
12 maybe a little easier to understand, an amendment to the
13 contract that permits an extension to utilize the volume
14 of traffic to which you have theretofore committed.
15 That's about the simplest way I can put it.

16 We have consistently maintained in this case
17 that since these plans pre-dated June 17, 1994, they are
18 subject to restructuring without shortfall penalty and we
19 can fold or extend -- fold the unused portion into a
20 restructured amended plan without penalty and use that
21 portion in the future that we haven't used had we
22 committed to in the past.

23 Judge Weis THE COURT: Couldn't the FCC resolve that
24 question?

25 MR. MEANOR: Could the FCC resolve that

1 question? Yes. But I think, if I could have a couple of
2 minutes, I can establish that AT&T has already resolved
3 the question against itself.

4 The result. There is the taped conversation
5 of Andrea Anton. It followed a representation in a
6 communication by letter to Judge Politan that Combined
7 Companies was in shortfall for \$3.3 million and that AT&T
8 was about to sue CCI for that shortfall.

9 Mr. Inga talked to Ms. Anton. The shortfall
10 was asserted to be in plans numbered 2430 and 3124. It
11 is clear from Ms. Anton's transcribed telephone
12 conversation and the following letter -- that's -- AA
13 1372 is the letter -- that AT&T is not going to assert
14 that shortfall penalty against CCI.

15 And we are correct in saying that these
16 plans are not subject to shortfall penalty if properly
17 restructured, and our clients know how properly to
18 restructure them. I think we can establish that by some
19 exhibits AT&T has included in its appendix. These plans,
20 these two plans, plan numbers 2430 and 3124, and no one
21 will dispute were started, begun, entered into prior to
22 June 17, 1974.

23 If you will look at the exhibits to the
24 certification of a Carl Williams who was a witness for
25 AT&T in this case in March of 1995, and they -- appendix

1 pages are AA663 and AA1262, these show the start dates of
2 these two plans I've been talking about.

3 The first exhibit, the one on page 663 shows
4 that plan number 3124 has a start date of October 1994
5 and plan number 2430 has a start date of August 1994.

6 The second page that I referred to, page
7 1262 shows that 3124 has a start date of May 1995 and
8 2430 a start date of July 1995.

9 This means simply one thing. Both of these
10 plans have been restructured twice since June 17, 1994
11 and yet AT&T has stated in writing through its own
12 business executives, not its lawyers, that it will not
13 assert shortfall penalties on these plans.

14 It is quite clear from this that AT&T cannot
15 legitimately assert shortfall penalties on these plans if
16 they are subject to proper restructuring as they have
17 been and may be in the future.

18 THE COURT: How about Judge Weis' question?
19 I mean, assuming that there's merit to your argument,
20 this sounds, as you say, it's a pretty complex matter.
21 You used those words. If it's a pretty complex matter,
22 wasn't the district judge right in saying this is for a
23 matter for the FCC?

24 This is not for mere judges to conduct this
25 economic analysis and decide whether it is in the public

1 interest to have restructuring or not to have
2 restructuring?

3 MR. MEANOR: Yes, and we and the district,
4 judge were led by AT&T to believe that after Judge
5 Politan's decision on May 19, 1995, because of the then
6 existing tariff transmittal 8179 before the FCC, we would
7 get a prompt hearing on the meaning of Tariff II as it
8 existed in January 1995 when these transfers of traffic
9 were forwarded to AT&T.

10 THE COURT: Now, how long after Judge
11 Politan's initial order did you learn that AT&T had
12 fouled up the process by withdrawing this tariff?

13 MR. MEANOR: The withdrawal of 8179 took
14 place two weeks after Judge Politan's initial order.

15 THE COURT: And when did you learn about it?

16 MR. MEANOR: Several weeks after that.

17 THE COURT: And you did nothing after that
18 to go to the FCC --

19 MR. MEANOR: Yes, we did.

20 THE COURT: -- and say now here's our
21 problem?

22 MR. MEANOR: No, we went back to Judge
23 Politan and said the vehicle you relied on and we relied
24 on to carry this issue to the FCC doesn't exist anymore.
25 Therefore, please Judge you decide it.

516. AT&T stonewalled CCI and refused to negotiate CCI's request for a contract tariff similar, but more favorable to AT&T, than Contract Tariff 516. See Exhibit 8.

II. THE COMMISSION SHOULD ISSUE A DECLARATORY RULING THAT SHORTFALL CHARGES ARE UNREASONABLE AND VIOLATE 47 U.S.C. § 201.

Although Petitioners did not request in their Joint Petition a declaratory ruling that the shortfall charges tariffed by AT&T are unreasonable and so violate 47 U.S.C. § 201, the Commission chose to include the issue in its Public Notice. Petitioners do not object to the issue being addressed in this proceeding. (However, Petitioners would urge the Commission not to delay ruling on the original requests for declaratory rulings made by Petitioners in order to do so.) As noted in Petitioner's Joint Motion for Expedited Consideration, AT&T recently sent out bills to each of Petitioners' end users for hundreds, and in most cases, thousands of dollars in shortfall charges, or as AT&T referred to them on the bills, "true up charges" (examples at Exhibit 6 and 9).

AT&T claims that the Commission is precluded from declaring the charges unreasonable in this proceeding because a tariff may only be challenged in a complaint proceeding. It cites as authority for that proposition a 1932 ICC case, *Arizona Grocery v. Atchison, T. & S.F.R. Co.*, 284 U.S. 370, 384 (1932). *Arizona Grocery*, an ICC case decided before the enactment of the Communications Act of 1934, did not prescribe the precise type of proceeding the FCC, an agency not yet in existence, had to use in order to declare a tariff unlawful. In *In the Matter of American Telephone and Telegraph Company Petition to Rectify Terms and Conditions of 1985 Annual Access Tariffs*, 3 FCC Rcd 5071 (1988), AT&T challenged numerous provisions of the 1985 Access Tariffs. The Common Carrier Bureau opted to treat the filing as a petition for a declaratory ruling. The LECs attacked the nature of the proceedings, but were turned away by the Commission, which said: